

Message Text

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ACTION SCA-01

INFO OCT-01 EUR-12 ISO-00 PPTE-00 VO-03 SIG-02 MMO-04
/023 W

-----140415Z 123150 /12

R 131111Z MAY 77
FM AMCONSUL ISTANBUL
TO SECSTATE WASHDC 8787
INFO AMEMBASSY ANKARA

UNCLAS SECTION 1 OF 3 ISTANBUL 1635

E. O. 11652: NA
TAGS: CGEN, APER, ABUD, CVIS, CASC, CPAS, TU
SUBJ: 1979 "CONSULAR PACKAGE" SUBMISSION

REF: STATE 087841

SCHEDULE I-IMMIGRANT VISAS
BUREAU: EUR
TURKEY-ISTANBUL

FY-76 /FY-77 /FY-78 FY-79
ACTUAL/ESTIMATE/ESTIMATE/ESTIMATE

1. IV'S ISSUED	377/450/500/550
2. IV'S REFUSED	1/15/20/20
3. TOTAL IV CASES	378/465/520/570

MAN HOURS UTILIZED

4. FULL TIME PERMANENT	680/680/680/680
5. TEMPORARY DETAIL	0/0/0/0
6. PIT (LOCALLY HIRED)	0/0/0/0
7. SUB TOTAL AMERICAN	
MAN HOURS	680/680/680/680

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LOCAL

8. FULL TIME PERMANENT	1865/1865/1865/1865
9. TEMPORARY DETAIL	0/0/0/0
10. PIT	0/0/0/0
11. SUB TOTAL LOCAL	
MAN HOURS	1865/1865/1865/1865

12. TOTAL IV MAN HOURS 2545/2545/2545/2543

PCT OF TOAL IVE CASES REQUIRING

13. USE OF INTERPRETER 80 PERCENT

14. THIRD COUNTRY CHECK 25 PERCENT

SCHEDULE I NOTES: (1) POST CONTINUES TO EXPECT AN INCREASE IN IV TRANSACTIONS, RESULTING MAINLY FROM APPLICATIONS BY RELATIVES OF THE LARGE NUMBER OF MAL FIDES NONIMMIGRANTS WHO RECEIVED NIV'S HERE IN PREVIOUS YEARS AND HAVE NOW SUCCEEDED IN ADJUSTING STATUS. FURTHER, SHOULD ECONOMIC AND INTERNAL SECURITY SITUATION IN TURKEY BADLY DETERIORATE, WE CAN PROBABLY ALSO EXPECT AN INCREASE IN IV APPLICATIONS BY SKILLED BUSINESS AND PROFESSIONAL PERSONS WISHING TO ESTABLISH THEMSELVES IN A MORE STABLE AND PRODUCTIVE ENVIRONMENT. (2) ONE FIRST-TOUR JUNIOR OFFICER AT THIS POST IS RESPONSIBLE FOR HANDLING IV'S RESIDENT ALIENS, AND NIVS'S SIMULTANEOUSLY. FURTHERMORE, VISA OFFICER POSITION IS ROTATED ANNUALLY AS JUNIOR OFFICER TRAINING. POSITION THUS BENEFITS FROM EFFICIENCIES OF NEITHER EXPERIENCE, SPECIALIZATION, NOR LONG-TERM CONTINUITY. AMERICAN MAN HOURS PER TRANSACTION MAY THUS BE HIGHER THAN AVERAGE.

SCHEDULE II - NON IMMIGRANT VISAS

BUREAU: EUR

TURKEY - ISTANBUL

15. NIV'S ISSUED

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(INCL. TRANS 4165/4800/5600/6500

16. NIV'S REFUSED 463/700/1000/1400

17. TOTAL NIV CASES 4628/5500/6600/7900

MAN HOURS UTILIZED

AMERICAN OFFICERS

18. FULL TIME PERMANENT 2235/2235/2235/2235

19. TEMPORARY DETAIL 0/0/0/0

20. PIT (LOCALLY HIRED) 0/0/0/0/0

21. SUB TOTAL AMERICAN

MAN HOURS 2235/2235/2235/2235

LOCAL

22. FULL TIME PERMANENT 2460/2580/2700/2850

23. TEMPORARY DETAIL 0/0/0/0

24. PIT 0/0/0/0

25. SUB TOTAL MAN HOURS 2460/2580/2700/2850
26. TOTAL NIV MAN HOURS 4695/4815/4935/5085
27. NIV FEES COLLECTED \$235
28. BORDER CROSSING CARDS FY-76. 0
29. CREW LIST VISAS FY-76: 19
30. NAMES ON CREW LIST VISAS FY-76: 719

PCT OF TOTAL NIV CASES REQUIRING:

31. INTERVIEWS FY-76--65 PERCENT
32. USE OF INTERPRETER FY-76--75 PERCENT
33. THIRD COUNTRY CHECK FY-76--03 PERCENT

SCHEDULE II NOTES: (1) POST'S CONSULAR PACKAGE IN 1976
PROJECTED 15 PERCENT ANNUAL INCREASE IN TOTAL NIV TRANSACTIONS
(I.E., ISSUANCE AND REFUSAL) THROUGH FY-78. BY CONTRAST,
ACTUAL INCREASE DURING FIRST HALF OF FY-77 IS ALREADY RUNNING
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AT ANNUAL RATE OF 33 PERCENT. PROBABLE REASONS: (A) INCREASING
ECONOMIC PROBLEMS IN TURKEY, INCLUDING UNEMPLOYMENT, UNDER-
EMPLOYMENT, AND INFLATION; (B) INCREASING APPREHENSION
AMONG MINORITY GROUPS OVER THEIR PLACE IN COUNTRY WHERE
ISLAMIC TRADITIONALISM IS APPARENTLY REGAINING GROUND;
(C) TURKEY'S RAPID POPULATION GROWTH RATE, HIGHEST IN JOB
SEEKER AGE BRACKETS. HOWEVER, A POSSIBLE COUNTER TREND
MAY SOMEWHAT OFFSET THESE FACTORS: PROBABLY DEVALUATION OF
TURKISH CURRENCY AND REDUCED FOREIGN CURRENCY ALLOWANCES
FOR TURKISH CITIZENS TRAVELLING ABROAD, BOTH OF WHICH WOULD
TEND TO REDUCE TRAVEL TO US. WE THEREFORE NOW PROJECT 20 PERCENT
ANNUAL INCREASE IN NIV TRANSACTIONS THROUGH FY-79. (2) HOWEVER,
NO STAFF INCREASE IS REQUESTED AT THIS TIME AS FOREGOING
IS PARTLY SPECULATIVE. INCREASE CAN PROBABLY BE ABSORBED.
AT LEAST FOR COMING YEAR, WITHIN PRESENT VISA UNIT COMPLEMENT,
SUPPLEMENTED BY PEAK-SEASON HELP FROM OTHER UNITS. (3) BY

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INFO OCT-01 EUR-12 ISO-00 SCS-05 VO-03 PPTE-00 SIG-02

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LARGE-POST STANDARDS, POST NIV AMERICAN MAN-HOURS MAY BE SOMEWHAT HIGH IN RELATION TO TRANSACTIONS. FOLLOWING AY ACCOUNT FOR THIS: (A) ONE OFFICER DOES BOTH IV AND NIV WORK; THAT OFFICER IS INVARIABLY A FIRST-TOUR JUNIOR OFFICER ON A TWO-YEAR ASSIGNMENT; VISA OFFICER ASSIGNMENT IS ROTATED ANNUALLY AMONG FIRST-TOUR JUNIOR OFFICERS IN CONSULAR SECTION. THIS POSITION THEREFORE DOES NOT BENEFIT FROM THE PRODUCTIVITY ADVANTAGES OF PRIOR VISA EXPERIENCE, CONTINUITY, OR SPECIALIZATION IN ONE PHASE OF VISA OPERATIONS; (B) SUBSTANTIAL AMOUNTS OF AMERICAN OFFICER TIME ARE DEVOTED TO DEVISING AND APPLYING COUNTERMEASURES AGAINST MALAFIDES AND FRAUD, BOTH PRESENT AND PAST. WIDESPREAD ABUSE OF NIV'S IN PAST BY ALIENS WHO WERE IN FACT INTENDING IMMIGRANTS HAS RESULTED IN NUMEROUS TIME-CONSUMING INVESTIGATIONS AT POST AND INS INITIATIVE, MAINLY IN CONNECTION WITH ADJUSTMENT APPLICATIONS OR IV APPLICATIONS BY FAMILIES OF RESIDENT ALIENS WHO OBTAINED ORIGINAL NIV'S BY FRAUD OR MAL FIDE. (IF THESE EFFORTS ARE FRUITFUL AND FRAUD DROPS OFF, AS HOPED, SOME OF THE MAN-HOURS NOW DEVOTED TO THIS PROGRAM WILL ALSO BECOME AVAILABLE FOR PROCESSING PROJECTED INCREASE IN NIV TRANSACTIONS--ANOTHER REASON FOR BELIEVING WE MAY BE ABLE TO HANDLE THE INCREASE WITHIN PRESENT COMPLEMENT.)

SCHEDULE III - SPECIAL CONSULAR SERVICES

BUREAU: EUR

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TURKEY - ISTANBUL

FY-76 FY-77 FY-78 FY-79

34. AMERICAN CITIZEN DEATHS	11	15	15	15
35. ESTATE/PROPERTY CLAIMS	22	25	30	35
36. NOTARIALS	1385	1450	1500	1550
37. WELFARE/WHEREABOUTS	427	465	500	525
38. ARRESTS	6	10	15	15
39. SEAMAN AND SHIPPING	60	70	70	70
40. OTHER AGENCY SERVICES	2009	2200	2400	2600
41. TOTAL SCS CASES	3920	4235	4530	4810
MAN-HOURS UTILIZED:				
AMERICAN OFFICERS				
42. FULL TIME PERMANENT	3645	3645	3645	3645
43. TEMPORARY DETAIL	-0-	-0-	-0-	-0-

44. PIT (LOCALLY HIRED)	665	665	665	665
45. SUB-TOTAL AMERICAN MAN-HOURS	4300	4300	4300	4300
LOCAL				
46. FULL TIME PERMANENT	4855	4855	4855	4855
47. TEMPORARY DETAIL	-0-	-0-	-0-	-0-
48. PIT	-0-	-0-	-0-	-0-
49. SUB-TOTAL LOCAL MAN-HOURS	4855	4855	4855	4855
50. TOTAL SCS MAN-HOURS	9155	9155	9155	9155

51. TREASURY CHECKS FY-76: 182

SCHEDULE III NOTES: (1) WORKLOAD PROJECTION IS BASED ON ESTIMATED 10 PCT ANNUAL INCREASE. PRIMARY ELEMENTS: (A) INCREASED TOURIST AND TRANSIT TRAVEL AS U.S. ECONOMIC RECOVERY CONTINUES, (B) INCREASED OTHER-AGENCY SERVICES (MOSTLY SOCIAL SECURITY) AS FORMER IMMIGRANTS RETURN FOR RETIREMENT. BOTH TRENDS ARE QUICKLY REFLECTED IN ALL SCS CATEGORIES EXCEPT SHIPPING. (2) POST PRESENTLY ANTICIPATES INCREASE CAN BE HANDLED BY PRESENT COMPLEMENT THROUGH COMBINATION OF INCREASINGLY PRODUCTIVE AND STABLE LOCAL STAFF AND FLEXIBLE REALLOCATION OF PERSONNEL WITHIN CONSULAR SECTION TO MEET SEASONAL NEEDS. MOREOVER, PART OF PROJECTED INCREASE IS NOT ACTUAL INCREASE IN CASES BUT MORE ACCURATE RECORDING OF SERVICES PREVIOUSLY PROVIDED BUT NOT REPORTED DUE TO NOW-CORRECTED DEFICIENCIES IN RECORD-UNCLASSIFIED

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KEEPING. PRESENT MAN-HOUR PROJECTIONS THEREFORE HOLD STEADY THRU FY-79. (3) SEE PARAGRAPH I OF SCHEDULE VI BELOW FOR FURTHER DISCUSSION OF LOCAL FACTORS INFLUENCING CONSULAR OPERATIONS AT POST, INCLUDING SCS.

SCHEDULE IV - CITIZENSHIP AND PASSPORT SERVICES:

BUREAU: EUR

TURKEY - ISTANBUL

	FY-76	FY-77	FY-78	FY-79
52. PTT APPLICATIONS EXECUTED	458	500	550	600
53. PPT APPLICATIONS EXAMINED	-0-	-0-	-0-	-0-
54. FEE PASSPORTS ISSUED	356	375	415	450
55. NO-FEE PASSPORTS ISSUED	123	100	100	100
56. PPT'S AMENDED OR EXTENDED	67	75	85	100
57. NEW REGISTRATION APPLICATIONS	40	40	40	40
58. REPORTS OF BIRTH	30	30	30	30
59. WITNESS TO MARRIAGE	2	-0-	-0-	-0-
60. WAIVER OF PASSPORTS	-0-	-0-	-0-	-0-
61. SUB-TOTAL PASSPORT CASES	1076	1120	1220	1320
62. IDENTITY CARDS ISSUED	1	-0-	-0-	-0-
63. TOTAL PASSPORT CASES	1077	1120	1220	1320
MANHOURS UTILIZED:				
AMERICAN OFFICERS:				
64. FULL TIME PERMANENT	75	75	75	75
65. TEMPORARY DETAIL	-0-	-0-	-0-	-0-
66. PIT	85	85	85	85
67. SUB-TOTAL AMERICAN MAN-HOURS	160	160	160	160

LOCAL

68. FULL TIME PERMANENT	1165	1165	1165	1165
69. TEMPORARY DETAIL	-0-	-0-	-0-	-0-
70. PIT	-0-	-0-	-0-	-0-
71. SUB-TOTAL LOCAL				
MAN-HOURS	1165	1165	1165	1165
72. TOTAL PPT MAN-HOURS	1325	1325	1325	1325
73. AMERICANS REGISTERED				
3/31/77	654			

AMERICAN CITIZEN RESIDENT:
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74. OFFICIAL	92
75. NON-OFFICIAL	800

SCHEDULE IV NOTES: AS EVIDENT IN FOREGOING DATA, CITIZENSHIP AND PASSPORTS IS NOT A HEAVY WORKLOAD FACTOR AT THIS POST. MODERATE INCREASE PROJECTED (WHICH IS DIRECTLY RELATED TO INCREASED TOURIST AND TRANSIT TRAVEL ALSO NOTED UNDER SCS IN SCHEDULE III ABOVE) SHOULD BE MANAGEABLE WITHIN PRESENT PPT MANPOWER ALLOCATION.

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SCHEDULE V - CONDITIONS AND JUSTIFICATIONS

BUREAU: EUR
TURKEY--ISTANBUL

FY1976

HOURS GAINED	AMERICAN	LOCAL
OVERTIME	1170	125
DETAILS IN	0	0

HOURS LOST		
DETAILS OUT	400	400
STAFFING GAPS	0	120
	POSITION VACANT 3 WEEKS)	
PROLONGED LEAVE	0	480

AMERICANS	VISAS/SCS/PPT/GENERAL/TOTAL
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76. AUTHORIZED 6/30/76	1.5/1.5/0.2/0.8/4
77. AUTHORIZED 3/31/77	1.5/1.5/0.2/0.8/4
78. FILLED 3/31/77	1.5/1.5/0.2/0.8/4

INCREASE/DECREASE

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79. FEQUIRED FY 1978: 0
80. REQUIRED BY 1979: 0

LOCALS

81. AUTHORIZED 6/30/76	2/3/1/1/7
82. AUTHORIZED 3/31/77	2/3/1/1/7
83. FILLED 3/31/77	2/3/1/1/7

INCREASE/DECREASE

84. REQUIRED FY 1978: 0
FEQUIRED BY 1979: 0

SCHEDULE VI: FEDERAL BENEFITS, FRAUD, ETC.

BUREAU: EUR
TURKEY-ISTANBUL

A. FEDERAL BENEFIT ACITVTY

NUMBER OF SSA-REIMBURSED: AMERICAN/0 LOCAL/0
HOURS WORKED OTHER THAN FERAL BENEFITS
(PER YEAR): AMERICAN 250 LOCAL 500
B. FRAUD INVESTIGATIONS

OUTSIDE INVESTIGATIONS: DONE BY CONSULAR SECTION REGULAR
PERSONNEL
MANHOURS: AMERICAN/150 LOCAL/225

VISA APPLICATIONS/125 RATE OF CHANGE:

NONE (OVER PAST 3 YEARS)

DONE FOR INS/250 RATE OF CHANGE

NONE (OVER PAST 3 YEARS)

PASSPORT APPLICATIONS/0 RATE OF CHANGE:

NONE (OVER PAST 3 YEARS)

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OF CASES INVESTIGATED, WHAT PERCENT FINALLY ISSUED:

VISAS: 50 PERCENT

PPT: N/A

NOTE: POST PERFORMS APPROXIMATELY 75 OUTSIDE VISA INVESTIGATIONS ANNUALLY, 25 ON LOCAL APPLICANTS AND 50 FOR INS ON SEC. 245 ADJUSTMENT APPLICANTS LOCATED IN US., MOS OF WHICH INVOLVE POSSIBLE FRAUD.

C. US. CITIZENS IN JAIL 3/31/77: 5 (1 CIVILIAN, 4 MILITARY)

D. SERVICES FOR INS(ANNUAL, PAST THREE YEARS)

RE-ENTRY PERMIT EXTENSIONS: 70

I-151 CARDS SURRENDERED: 5

I-151 CARD INTERVIEW--LOST OR STOLEN: 15

E. LOSS OF NATIONALITY (RENUNCIATION) CASES: 0

F. FOUND PASSPORT CASES PROCESSED: 20

G. CONSULAR AGENTS: NOT APPLICABLE

H. BREAKDOWN OF POST CONSULAR STAFFING PATTERN

FUNCTIONS POSITION GRADE/INCUM GRADE

1. AMERICAN

SECTION CHIEF, PASSPORTS,

NOTARIALS FSO-4/FSO-3

SCS OFFICER FSO-6/FSO-7

ASSISTANTBU SCS/VISA OFFICER FSO-7/8/FSS-6

VISA OFFICER FSO-7/8/FSO-8

2. LOCALS

SCS FSL-1/FSL-4

SCS, SECRETARIAL FSL-3/FSL-4

SCS FSL3/FSL-5

IMMIGRANT VISAS

RESIDENT ALIENS FSL-2/FSL-2

NONIMMIGRANT VISAS FSL-4/FSL-5

PASSPORTS, NOTARIAL, CASHIER FSL-4/FSL-4

RECEPTION FSL-4/FSL-5

I. SPECIAL CHARACTERISTICS OF POST CONSULAR OPERATIONS

ISTANBUL CONSULAR DISTRICT CONTAINS ONE FIFTH OF TURKEY'S

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POPULATION, AND ISTANBUL IS COUNTRY'S MAIN INDUSTRIAL, COMMERCIAL, FINANCIAL, CULTURAL/INTELLECTUAL, AND TOURISM CENTER. DUE TO ITS WORLD RENOWN AND LOCATION AT EUROPEAN ASIAN CROSSROADS, ISTANBUL RECEIVES HEAVY US CITIZEN TOURIST AND TRANSIT TRAFFIC, MUCH OF IT ON THE "DOP ROUTE" BETWEEN EUROPE AND SUB-CONTINENT; THIS TRAFFIC CONSTITUTES LARGE POOL OF POTENTIAL ARREST AND WELFARE-WHEREABOUT CASES. DUE COUNTRY'S ISLAMIC CIVILIZATION, LITTLE-KNOWN LANGUAGE, AND HEAVILY OVERCROWDED FACILITIES, MANY CASES ELSEWHERE RESOLVED WITHOUT CONSULAR INTERVENTION BECOME CONSULAR CASES HERE. WHILE VOLUME OF LATTER IS NOT HIGH IN RELATION TO SOME TOURISM CENTERS, LINGUISTIC/CULTURAL DIFFERENCES RESULT IN MORE STAFF HOURS PER CASE. FEDERAL BENEFITS CASES ALSO REQUIRE HIGHER THAN AVERAGE MAN HOURS BECAUSE TURKISH-BORN WORKERS NOW RETURNING FROM US TO RETIRE ORIGINATED IN LESS PRIVILEGED SOCIO-ECONOMIC SECTORS WITH LOW LITERACY, EDUCATION, AND MEDICAL CARE STANDARDS. AS TURKEY IS DEVELOPING COUNTRY WITH RAPID POPULATION GROWTH, HIGH UNEMPLOYMENT, AND MINORITY PROBLEMS, VISA MALA FIDES AND FRAUD RATES ARE PROBABLY AMONG HIGHEST IN EUR. FINALLY, OVER PAST THREE YEARS POST CONSULAR SECTION HAS EXPERIENCED HIGH TURNOVER OF FIRST-TOUR OFFICERS ON TWO-YEAR ASSIGNMENTS. (THREE OUT OF FOUR CONSULAR OFFICERS CURRENTLY AT POST ARE SUCH). FURTHERMORE, POST MUST ROTATE THESE OFFICERS WITHIN CONSULAR SECTION IN ORDER TO ACHIEVE MAXIMUM FLEXIBILITY FOR COVERING ABSENCES AND TO FULFILL ITS TRAINING RESPONSIBILITIES. CONSEQUENTLY, PRODUCTIVITY PER OFFICER MAN HOUR AT THIS POST MAY BE SOMEWHAT LOWER THAN AT POSTS WHOSE OFFICER COMPLEMENTS BENEFIT FROM (A) PREVIOUS FOREIGN SERVICE, OVERSEAS, AND CONSULAR EXPERIENCE; (B) LOWER TURNOVER DUE TO LONGER TOURS; AND (C) EFFICIENCIES RESULTING FROM FUNCTIONAL SPECIALIZATION.

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Message Attributes

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SAS ID: 2539898
Secure: OPEN
Status: NATIVE
Subject: 1979 \"CONSULAR PACKAGE\" SUBMISSION
TAGS: CGEN, APER, ABUD, CVIS, CASC, CPAS, TU
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/df783895-c288-dd11-92da-001cc4696bcc
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